Quarterly Report on the Status of Prison Overcrowding, for the Third Quarter of 1991

Massachusetts Department of Correction

Larry E. DuBois Commissioner

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

October 1991

APPROVED BY: State Purchasing Agent PUBLICATION: #14,602-09-45-10-10-86

Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the third quarter of 1991.

Table 1 provides the DOC figures for the third quarter of 1991. As this table indicates, the DOC population (excluding Bridgewater and Longwood) rose by 119 inmates during the third quarter, an increase of 1.4 percent. At the end of the quarter, the DOC operated with 8,792 inmates in a system with a design capacity of 5,405 -i.e., the DOC operated at 163 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 1, 1990 to June 30, 1991. These figures indicate that the DOC population increased by 703 or 8.8 percent over this twelve-month period, from 7,990 in July 1990 to 8,693 in June 1991.

This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based in daily count sheets prepared by the Classification Division.

Table 3 presents the county figures for the third quarter of 1991. The county population increased by 165 inmates during this quarter, an increase of 2.4 percent. At the end of the quarter, the county system operated with 7,022 inmates in facilities with a total design capacity of 4,650, - i.e., the county system operated at 151 percent of design capacity.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 964 inmates or 16.3 percent over this twelve-month period, from 5,917 in July 1990 to 6,881 in June 1991.

Table 5 provides statistics on court commitments to the DOC for the first three quarters of 1990 and 1991. Overall, there has been an increase of 116, or 4.1 percent, in commitments for 1991 in comparison with the same period in 1990, from 2,797 to 2,913. Commitments to Cedar Junction were up by 79, or 5.4 percent. Commitments to Concord increased by 100 or 19.9 percent. Overall, male commitments were up by 179, or 9.2 percent from 1990. Commitments to Framingham decreased by 63, or 7.5 percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the third quarter of 1991.

Table 1

Population in Department of Correction Facilities,
July 1, 1991 to September 30, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	737	744	734	693	106%
Bay State	190	184	232	266	71%
Concord	1224	1232	1201	514	238%
Framingham-ATU	78	68	84	68	115%
Framingham	389	401	389	194	200%
Norfolk	1305	1310	1299	919	142%
NCCI	1000	1000	996	518	193%
OCCC	673	679	671	488	138%
BCC	16	93	0	0	n.a.
SECC	747	755	749	0	n.a.
Shirley-Medium	154	0	235	240	64%
Sub-Total	6513	6466	6590	3900	167%
NCC	273	274	274	150	182%
SECC-Minimum	110	110	112	100	110%
Lancaster-Male	149	149	150	70	213%
Lancaster-Female	92	90	92	59	156%
Plymouth	294	298	281	151	195%
Pondville	203	203	197	100	203 %
Shirley	460	466	462	403	114%
Warwick	88	90	86	50	176%
Hodder	33	33	34	35	94%
Boston State	1 00	101	100	55	182%
Park Drive	69	74	69	50	138%
SMPRC	199	198	206	125	159%
MHHI	69	53	77	81	82%
WSATP	2	4	3	4	50%
Drug Rehab	0	0	0	1	0%
Hillside	39	40	40	40	98%
Charlotte	14	14	14	15	93 %
Houston House	5	7	4	15	33 %
Day Reporting Center	1	3	1	1	100%
Sub-Total	2200	2207	2202	1505	146%
TOTAL	8713	8673	8792	5405	161%
Bridgewater SH	298	294	313	337	88%
Bridgewater TC	240	243	239	216	111%
Bridgewater AC	345	332	357	430	80%
Longwood TC	118	121	113	127	93%
GRAND TOTAL	9714	9663	9814	6515	149%
Houses of Correction	852	823	830	n.a.	n.a.
Federal Prisons	36	35	38	n.a.	n.a.
Inter-State Contract	55	60	56	n.a.	n.a.

Table 2

Population in Department of Correction Facilities,
July 1, 1990 to June 30, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	690	679	748	636	108%
Concord	1157	1152	1234	514	225%
Framingham-ATU	78	103	73	68	115%
Framingham	381	418	402	194	196%
Norfolk	1299	1281	1307	919	141%
NCCI	785	727	994	410	191%
OCCC	666	658	680	488	136%
BCC	207	66	114	0	n.a.
SECC	741	733	754	0	n.a.
Sub-Total	6004	5817	6306	3229	186%
Bay State	179	219	172	146	123%
Medfield	12	36	0	0	n.a.
NCC	248	247	274	150	165%
SECC-Minimum	110	112	110	100	110%
Lancaster-Male	149	149	150	70	213%
Lancaster-Female	90	45	91	59	152%
Plymouth	285	293	300	151	189%
Pondville	121	53	204	100	121%
Shirley	456	478	464	403	113%
Warwick	88	86	90	50	176%
Hodder	33	33	33	35	94%
Boston State	100	98	101	55	182%
Park Drive	65	59	76	50	130%
SMPRC	163	108	199	125	130%
MHHI	79	88	54	8 1	98%
WSATP	4	10	4	4	100%
Drug Rehab	1	3	0	1	100%
Hillside	39	36	40	40	98%
Charlotte	14	15	14	15	93%
Houston House	7	4	8	15	47%
Day Reporting Center	er 0	1	3	1	0%
Sub-Total	2243	2173	2387	1651	136%
TOTAL	8247	7990	8693	4880	169%
Bridgewater SH	313	330	293	337	93%
Bridgewater TC	248	255	243	216	115%
Bridgewater AC	392	395	334	430	91%
Longwood TC	121	121	124	125	97%
GRAND TOTAL	9321	9091	9687	5988	156%
Houses of Correction		397	825	n.a.	n.a.
Federal Prisons	33	31	35	n.a.	n.a.
Interstate Contract	53	52	60	n.a.	n.a.

Table 3

Population in County Correctional Facilities,
July 1, 1991 to September 30, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	147	154	146	110	134%
Berkshire	146	152	153	126	116%
Bristol	688	666	766	696	99%
Dukes	16	16	18	13	123%
Essex	992	968	1004	635	156%
Franklin	89	98	81	63	141%
Hampden	509	482	504	312	163%
Hampden-OUI	122	123	126	125	98%
Hampshire	254	258	251	163	156%
Middlesex	1000	1009	985	592	169%
Norfolk	257	268	247	149	172%
Plymouth	494	490	506	157	315%
Suffolk-C.S.	435	420	441	453	96%
Suffolk-D.I.	802	787	819	441	182%
Worcester	854	845	878	490	174%
Longwood TC	118	121	113	125	94%
TOTAL	6923	6857	7022	4650	149%

Table 4

Population in County Correctional Facilities,
July 1, 1990 to June 30, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	157	138	152	110	143%
Berkshire	139	103	144	97	143%
Bristol	596	481	662	696	86%
Dukes	15	17	14	13	115%
Essex	758	655	979	635	119%
Franklin	90	76	98	63	143%
Hampden	513	534	482	312	164%
Hampden-OUI	124	121	121	125	99%
Hampshire	250	235	262	163	153%
Middlesex	999	964	1010	592	169%
Norfolk	266	243	275	149	178%
Plymouth	478	488	49 1	157	304%
Suffolk-C.S.	421	416	422	453	93%
Suffolk-D,I.	783	707	792	456	172%
Worcester	735	618	853	490	150%
Longwood	121	121	124	125	97%
TOTAL	6445	5917	6881	4636	139%

Table 5

Court Commitments to the DOC, 1990 and 1991

	<u>1990</u>	<u>1991</u>	<u>Difference</u>
Cedar Junction			
First Quarter	513	589	15%
Second Quarter	514	602	17%
Third Quarter	426	341	-20%
Sub-Total	1453	1532	5%
Concord			
First Quarter	188	259	38%
Second Quarter	183	199	9%
Third Quarter	132	145	10%
Sub-Total	503	603	20%
Sub-Total Males	1956	2135	9%
<u>Framingham</u>			
First Quarter	315	287	-9%
Second Quarter	259	272	5%
Third Quarter	267	219	-18%
Sub-Total	841	778	-7%
TOTAL	2797	2913	4%

Technical Notes

- 1. The official capacity or security level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and security level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
- 2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
- 3. The population figures for all facilities include both male and female inmates.
- 4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
- 5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the prerelease facility. Suffolk-Deer Island includes the contract facility. Essex includes Lawrence, Salem, Middleton, and the Lawrence alternative center.
- 6. Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
- 7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities.
- 8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
- 9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

10. Abbreviations and Definitions:

AC - Addiction Center

ADP - Average Daily Population
ATU - Awaiting Trial Unit
BCC - Boston Correctional Center

C.S. - Charles Street
D.I. - Deer Island

DOC - Department of Correction

Drug Rehab - Includes Meridian House and Spectrum House LCAC - Lawrence Correctional Alternative Center

N.A. - Not Applicable

MHHI - Massachusetts Halfway Houses Inc.

includes Temporary Housing Project, McGrath House

and Brooke House

NCC - Northeastern Correctional Center

NCCI - North Central Correctional Institution at Gardner

OCCC - Old Colony Correctional Center
OUI - Operating Under the Influence

PRC - Pre-Release Center

SECC - Southeastern Correctional Center

SH - State Hospital

SMPRC - South Middlesex Pre-Release Center

TC - Treatment Center

WSATP - Women's Substance Abuse Treatment Program

includes Faith House and Griffin House